NINETEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

THIRD REGULAR SESSION, JANUARY 2016

A BILL FOR AN ACT

To further amend title 41 of the code of the Federated States of Micronesia (Annotated), as amended, by creating a new chapter 12 entitled: "Tobacco Control Act" to regulate the manufacturing, labeling, promotion, distribution, sale, use of tobacco products, and to implement the provisions of the World Health Organization Framework Convention on Tobacco Control, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

Section 1. Title 41 of the Code of the Federated 1 2 States of Micronesia (Annotated), as amended, is hereby further amended by creating a new chapter 12 to be 3 entitled "Tobacco Control Act". 4 5 Section 2. Title 41 of the Code of the Federated States of Micronesia (Annotated), as amended, is hereby 6 7 further amended by inserting a new section 1201 under 8 chapter 12 to read as follows: 9 "Section 1201. Short Title. This chapter is 10 known and may be cited as the "Federated States of Micronesia Tobacco Control Act." 11 12 Section 3. Title 41 of the Code of the Federated States of Micronesia (Annotated), as amended, is hereby 13 further amended by inserting a new section 1102 under 14 15 chapter 12 to read as follows: "Section 1202. Definitions. The following 16 17 terms shall have the following meanings for the

1	purposes of this Act:
2	(1) 'Advertisement' means any commercial
3	communication through any media or means, that
4	is intended to have, or is likely to have, the
5	direct, indirect, or incidental effect of the
6	following:
7	(a) creating an awareness of a tobacco
8	product, brand manufacturer, or seller;
9	(b) promoting the purchase or use of a
10	tobacco product or brand of a tobacco
11	advertisement includes, but is not limited to,
12	words, names, messages, mottos, slogans,
13	letters, numbers, pictures, images, colors and
14	other graphics, sounds, and any other auditory,
15	visual, or sensory matter, in whole or part,
16	that is or are:
17	(i) commonly identified or
18	associated with a tobacco product, brand,
19	manufacturer, or seller;
20	(ii) otherwise an indicia of
21	product, brand, manufacturer, or seller
22	identification;
23	(2) 'Brand' means a brand of tobacco product;
24	(3) 'Brand variant' means a tobacco product
25	distinguishable from another tobacco product by

1	any means, including the following:
2	(a) the tobacco product is sold under
3	different brand names;
4	(b) the tobacco is sold under the same
5	brand name, but differs in one or more of the
6	following ways:
7	(i) containing or not containing
8	menthol;
9	(ii) being otherwise different
10	flavored;
11	(iii) producing different quantities
12	of tar, nicotine, carbon-monoxide or other
13	constituents;
14	(iv) allegedly differing in mildness;
15	(v) having or not having filter tips
16	or cork tips;
17	(vi) being sold in retail packages
18	containing number of pieces;
19	(vii)being of different length or mass;
20	(4) 'Body corporate' means an association,
21	corporation, corporate body, corporate identity
22	company, person, government agency or
23	institution identified by a particular name;
24	(5) 'Class' in relation to tobacco product,
25	means a class of tobacco product, and includes

1	manufactured cigarettes, cigarettes tobacco,
2	pipe tobacco, cigars, cigarillos, bidis or
3	anything containing tobacco products.
4	(6) 'Convention' means the World Health
5	Organization Framework Convention on Tobacco
6	Control.
7	(7) 'Distributor' means a person who
8	engages in business of selling tobacco
9	products, and includes a wholesaler, importer
10	or exporter, but does not include a retailer
11	who engages in the business of selling tobacco
12	products by retail only.
13	(8) 'Designated smoking area' means any
14	area not prohibited pursuant to Chapter 8 of
15	title 41 of the Code of the Federated States of
16	Micronesia.
17	(9) 'Exporter' means any person who sends
18	tobacco products outside the Federated States
19	of Micronesia for sale or supply in another
20	country.
21	(10) 'Inspector' means a person or class of
22	person designated as an inspector under section
23	1110 of this Act.
24	(11) 'Manufacturer' means any person that
25	manufactures, fabricates, produces, processes,

1	packs and/or labels tobacco products for the
2	purpose of sale or distribution, and includes
3	all entities inter alia that is associated with
4	the manufacturer, including an entity that
5	controls or is controlled by the manufacturer,
6	or that is controlled by the same entity that
7	controls the manufacturer.
8	(12) 'Manufacturing' means fabricating,
9	producing, processing, packing and/or labeling
10	tobacco products for the purpose of sale or
11	distribution.
12	(13) 'minor' means a person under the age of
13	eighteen.
14	(14) 'Package' means any pack, carton,
15	wrapping or other container in which tobacco
16	products are customarily sold at retail.
17	(15) 'Public place' means any place, fixed
18	or mobile, accessible to the general public or
19	place for collective use, regardless of
20	ownership or right of access, whether by
21	expressed or implied invitation. An enclosed
22	public place is a partially or fully completed
23	building or structure, including a mine or
24	tunnel, that is separated from the outdoors, or
25	areas enclosed by a roof or similar over-head

1	covering; and/or at least 2 or more partial or
2	full walls.
3	(16) 'Retailer' means a person who engages
4	in the retail selling of tobacco products.
5	(17) 'Secretary' means the Secretary of
6	Health and Social Affairs or his/her designee.
7	(18) 'Seller' means any person who supplies
8	any tobacco product for a fee or other
9	consideration, and includes any manufacturer,
10	distributor, wholesaler, importer, exporter,
11	and retailer.
12	(19) 'Smoking' means inhaling and expelling
13	of smoke of cigarettes, cigars, or tobacco
14	products in any form whatsoever, and includes
15	the act of handling a lighted tobacco product.
16	(20) 'Smoke-free' means free of any direct
17	or indirect exposure resulting from smoking.
18	(21) 'Tobacco' means any preparation of
19	dried leaves of the nicotiana tobacum plant of
20	the nightshade family.
21	(22) 'Tobacco industry' means tobacco
22	manufacturers, wholesale distributors, and
23	importers.
24	(23) 'Tobacco product' means any product
25	containing tobacco in any form that is intended

1	for human use. A tobacco product includes all
2	parts and materials inter alia, such as papers,
3	filters and filter wrappers, over-wrappers,
4	rods, portion pouches, cigars, cigarettes,
5	smokeless tobacco, pipe tobacco and roll your
6	own tobacco, and similar matter, as applicable,
7	even if sold separately.
8	(24) 'Tobacco use' means any form of
9	consuming tobacco including smoking, chewing,
10	or otherwise inhaling or ingesting.
11	(25) 'Toxic constituent' means any substance
12	prescribed by regulations to be a toxic
13	constituent, and includes any substance found
14	in a tobacco product or in its smoke.
15	(26) 'Work place' means any place in which
16	persons perform duties of paid or unpaid
17	employment or work including private offices,
18	common areas and any other area including work
19	vehicles which generally is used during the
20	course of employment or work. Workplaces shall
21	not include private residences except to the
22	extent that they are used for commercial
23	purposes.
24	(27) Terms and expressions used and not
25	defined in this Act shall, unless the context

1	otherwise requires, have the same meaning as in
2	the Convention."
3	Section 4. Title 41 of the Code of the Federated
4	States of Micronesia (Annotated), as amended, is hereby
5	further amended by inserting a new section 1203 under
6	chapter 12 to read as follows:
7	"Section 1203. Product Regulation
8	(1) No person shall manufacture, sell, or
9	import a tobacco product except in compliance
10	with this Act and any regulations made under
11	this Act.
12	(2) Every manufacturer and importer of a
13	tobacco product shall provide the Secretary, in
14	the prescribed manner and within the prescribed
15	time, information about the product and its
16	emissions as required by Regulations
17	promulgated under this Act.
18	(3) The Secretary may make regulations:
19	(a) establishing standards for the
20	manufacture of tobacco products, including:
21	(i) prescribing the amount of
22	substances that may be contained in the product
23	or its emission;
24	(ii) prescribing substances that may
25	not be added to tobacco products;

1	(iii) prescribing product design
2	standards to reduce the harmful effects of
3	tobacco products and to reduce their appeal to
4	minor; and
5	(b) prescribing test methods, including
6	methods to assess conformity with the
7	standards;
8	(c) prescribing information that
9	manufacturers must provide to the Minister and
10	or the public about tobacco products and their
11	emission, including sales data and information
12	on product composition, ingredients, hazardous
13	properties and brand elements; and
14	(d) generally as needed to carry out
15	this part of the Act."
16	Section 5. Title 41 of the Code of the Federated
17	States of Micronesia (Annotated), as amended, is hereby
18	further amended by inserting a new section 1104 under
19	chapter 12 to read as follows:
20	"Section 1204. Prohibition of Tobacco Product
21	Promotion, Advertisement, Sponsorship and Sale.
22	(1) No person shall promote or cause to
23	promote by any other person, a tobacco product
24	or a tobacco product-related brand element
25	through direct or indirect means, including

1	through sponsorship of an organization,
2	service, physical establishment or vehicle of
3	any kind, or event.
4	(2) No person shall sell, promote,
5	distribute or cause to be sold, promoted or
6	distributed, any item other than a tobacco
7	product which bears the brand name (alone or in
8	conjunction with any other word), trade-mark,
9	trade-name, distinguishing guise, logo, graphic
10	arrangement, design, slogan, symbol, motto,
11	selling message, recognizable color or pattern
12	of colors, or any other indicia of product
13	identification identical or similar to, or
14	identifiable with, those used for any brand of
15	tobacco product.
16	(3) No person shall promote or cause to
17	promote by any other person, a tobacco product
18	or a tobacco product-related brand element,
19	except as prescribed by this Act or its
20	regulation.
21	(4) Notwithstanding any regulation made
22	under this Act, no person shall promote or
23	cause to promote tobacco products or brand
24	elements:
25	(a) in a manner that allows a consumer

1	or purchaser of tobacco products to be deceived
2	or misled concerning its character, properties,
3	toxicity, composition, merit or safety;
4	(b) that does not display, in the
5	prescribed form and manner, the information
6	required in accordance with this Act or any
7	regulations about the product and its
8	emissions, health hazards and effects arising
9	from the use of the product or from its
10	emissions and other health-related messages
11	such as advice on how to quit smoking;
12	(c) through means of promotion that can
13	be viewed from outdoors;
14	(d) utilizing any item other than a
15	tobacco product, or a physical establishment or
16	vehicle of any kind, which bears the brand name
17	(alone or in conjunction with any other word),
18	trade-mark, trade-name, distinguishing guise,
19	logo, graphic arrangement, design, slogan,
20	symbol, motto, selling messages, recognizable
21	color or pattern of colors, or any other
22	indicia of product identification identical or
23	similar to, or identifiable with, those used
24	for any brand of tobacco product;
25	(e) utilizing any athletic, musical,

1	artistic or any other social or cultural event,
2	or any entry or team in any event, in the brand
3	name (alone or in conjunction with any other
4	word), trade-mark, trade-name, distinguishing
5	guise, logo, graphic arrangement, design,
6	slogan, symbol, motto, selling message,
7	recognizable color or pattern of colors, or any
8	other indicia of product identification
9	identical or similar to, or identifiable with,
10	those used for any brand of tobacco product;
11	(5) No person or entity shall offer or
12	provide any consideration, direct or indirect,
13	for the purchase of a tobacco product,
14	including a gift to a retailer, purchaser or a
15	third party, bonus, premium, cash rebate or
16	right to participate in a game, lottery or
17	contest, or distribute a tobacco product
18	without monetary consideration, or in
19	consideration of the purchase of a product or
20	service or the performance of a service,
21	whether requiring the purchase of a tobacco
22	product or not.
23	(6) No person or entity shall directly
24	target individuals with promotional, including
25	informational material, such as direct mail,

1	telemarketing, "consumer survey", or "research"
2	or person- to- person conversation by a
3	business in the tobacco industry or person
4	acting to further its interests.
5	(7) No person shall advertise, arrange for,
6	or participate in the advertising of any
7	tobacco product, brand, manufacturer or seller,
8	directly or indirectly. This prohibition shall
9	apply to advertising in, as well as to
10	advertising transmitted into or out of the
11	Federated States of Micronesia;
12	(8) No person shall:
13	(a) display, exhibit, announce,
14	broadcast or telecast, or cause or permit to be
15	displayed, exhibited, announced, broadcast or
16	telecast, or authorize the display, exhibition,
17	announcement, broadcast or telecast to the
18	public of a tobacco product advertisement;
19	(b) whether or not for payment or other
20	consideration, publish, broadcast or
21	disseminate on behalf of another person a
22	tobacco product advertisement or arrange for a
23	tobacco product advertisement to be published,
24	broadcast, or disseminated;
25	(c) print or publish, or cause or

1	permits to be printed or published, or
2	authorize the printing or publication of a
3	tobacco product advertisement in any printed
4	publication, book, magazine, leaflet, handbill,
5	newspaper or other printed matter intended for
6	the public.
7	(9) Subsections(1),(2),(3),(4),(5),(6),
8	(7), and (8)does not apply to the following:
9	(a) a tobacco product advertisement that
10	is an accidental or incidental accompaniment to
11	a film or video;
12	(b) any tobacco product advertisement
13	included in any book, magazine, or newspaper
14	printed outside FSM, or in any radio or
15	television transmission originating outside
16	FSM, or any film, video recording or visual
17	disk originating outside FSM, unless:
18	(i) the principal purpose of the
19	book, magazine, newspaper, broadcast, telecast,
20	film, video recording or visual disk is the
21	promotion of the use of a tobacco product or
22	smoking; or
23	(ii) the book, magazine, newspaper,
24	broadcast, telecast, film, video recording or
25	visual disk is intended for sale, distribution,

1	or exhibition in the FSM; or
2	(iii) in the case of, a tobacco
3	product advertisement in any radio, television,
4	electronic transmission or data message, the
5	advertisement is targeted primarily at an
6	audience in the FSM.
7	(10) For the purpose of monitoring
8	compliance with this Section, tobacco
9	manufacturers, wholesale distributors, and
10	importers, and any other sellers as may be
11	prescribed in regulations, shall provide
12	reports as required by this sub-section to the
13	Department of Health and Social Affairs on a
14	periodic basis, which shall be at least
15	annually, and upon request, as prescribed as to
16	content, format, periodicity, and all other
17	details specified in regulations. Reports shall
18	contain information in total and by brand on
19	any tobacco advertising, promotion, or
20	sponsorship including any donations, whether
21	publicly acknowledged or not, undertaken during
22	the reporting period, including, but not
23	limited to:
24	(a) the kind of advertising, promotion
25	or sponsorship, including its content, form,

1	and the medium used;
2	(b) the placement and extent or
3	frequency of the advertising, promotion, or
4	sponsorship;
5	(c) the identity of all persons and
6	entities involved in the advertising, promotion
7	or sponsorship, including advertising and
8	production companies;
9	(d) the amount of financial and/or other
10	resources used for the tobacco advertising,
11	promotion or sponsorship; and
12	(e) other information as may be required
13	by the Department of Health and Social Affairs.
14	(11) The Department shall make information
15	from the reports required in this Article
16	readily available to the public, subject to any
17	precautions necessary for preventing misleading
18	or promotional information, if any, from
19	becoming public.
20	(12) Government shall not participate in,
21	support, endorse, or accept:
22	(a) any legal or policy measure drafted
23	by or in collaboration with the tobacco
24	industry, or any offer of assistance with
25	drafting such measures from the tobacco

1	industry;
2	(b) any education, instruction, or
3	training on any tobacco control policy matter
4	provided by or with any kind of contribution
5	from the tobacco industry;
6	(c) any partnership of any kind with the
7	tobacco industry;
8	(d) any non-binding or non-enforceable
9	agreement or tobacco industry code of conduct
10	in the place of legally enforceable tobacco
11	control measures; or
12	(e) any tobacco industry involvement in
13	any manner in any initiative, campaign,
14	program, or activity directly or indirectly
15	related to tobacco control or public health,
16	including but not limited to, any youth access
17	or education program, public education
18	campaign, or other tobacco control or public
19	health initiative."
20	Section 6. Title 41 of the Code of the Federated
21	States of Micronesia (Annotated), as amended, is hereby
22	further amended by inserting a new section 1205 under
23	chapter 12 to read as follows:
24	"Section 1205. Restrictions or Limitations on
25	Distribution and Sale of Tobacco Products.

1	(1) No person shall sell or offer to sell
2	tobacco to a person who is less than eighteen
3	years of age.
4	(2) No person shall purchase a tobacco
5	product for the use of a person under the age
6	of eighteen years of age.
7	(3) No person shall allow a person under
8	the age of eighteen to purchase or sell a
9	tobacco product on premises occupied by the
10	aforementioned person.
11	(4) It shall not be a defense to section 5
12	of this chapter that the person appeared to be
13	eighteen years old or older.
14	(5) No person shall, for the purpose of
15	political gain, offer, give, or distribute to
16	any person a tobacco product.
17	(6) No person shall, for the purpose of
18	inducing or promoting the sale of any tobacco
19	product, offer, give or distribute to any
20	person a free sample of the tobacco product.
21	(7) A retailer of tobacco products shall
22	display clearly for the public a notice to the
23	effect that the sale of any tobacco product to
24	a minor is prohibited.
25	(8) It is not a defense for a person

1	charged under subsection (6) that the person
2	believed that the person to whom the tobacco
3	product was sold, given or provided was over
4	the age of eighteen years at the time of the
5	offense is alleged to have been committed,
6	unless the accused took all reasonable steps to
7	ascertain the age of the person to whom the
8	tobacco product was sold, given, or provided.
9	(9) A person who contravenes subsections
10	(1),(2),(3),(4),(5), (6), and (7), commits an
11	offense.
12	(10) It is a defense to a prosecution under
13	this section if a person proves that he/she:
14	(a) had reasonable cause to believe that
15	the person purchasing the tobacco product, or
16	for whom the tobacco product was purchased, or
17	to whom the tobacco product was supplied, was
18	not under the age of eighteenth years; or
19	(b) had taken all reasonable precautions
20	to ensure that the purchaser presented a
21	prescribed form of identification showing his
22	or her age and that there was no apparent
23	reason to doubt the authenticity of the
24	document or that it was issued to the person
25	producing it.

1	(11) No person shall sell or offer to sell
2	tobacco products:
3	(a) by means of a display that permits a
4	person to handle the tobacco product before
5	paying for it;
6	(b) through a vending machine;
7	(c) through the mail or the internet;
8	(d) at a retail store unless signs
9	bearing health warnings and other information
10	are posted at the place in accordance with this
11	Act and its regulations.
12	(12) No person shall offer tobacco products
13	for sale (whether by retail or wholesale) and
14	allow any part of a tobacco product, tobacco
15	package, or tobacco carton to be visible from:
16	(a) outside the place; or
17	(b) an area inside the place visible to
18	the public."
19	Section 7. Title 41 of the Code of the Federated
20	States of Micronesia (Annotated), as amended, is hereby
21	further amended by inserting a new section 1206 under
22	chapter 12 to read as follows:
23	"Section 1206. Restrictions or Limitations on
24	Packaging and labeling of Tobacco Products
25	(1) No person shall sell or offer to sell

1	tobacco products in any of the following
2	manners:
3	(a) loose cigarette sticks or
4	cigarette roll; or
5	(b) loose tobacco in an unopened
6	package that contains less than thirty-four
7	point two (34.2) grams of tobacco; or
8	(c) cigarettes in an unopened package
9	that contains fewer than 20 cigarettes being no
10	less than 84mm in length and weighing no less
11	than 0.8grams.
12	(2) No person shall sell tobacco products
13	except in a package containing the quantities
14	or number of units prescribed by this Act or
15	regulations under this Act.
16	(3) No person shall sell, distribute, or
17	display for sale or distribution, import, or
18	export any tobacco products in a package, or
19	with a label in a manner that allows a consumer
20	or purchaser of tobacco products to be deceived
21	or misled concerning its characteristics,
22	properties, toxicity, composition, merit or
23	safety.
24	(4) No person shall sell or offer to sell
25	tobacco products in a place other than those

1	prescribed by regulations under this Act.
2	(5) No person shall sell or offer for sale
3	a tobacco product unless:
4	(a) the package containing the product
5	conforms with prescribed requirements;
6	(b) the package containing the product
7	displays in accordance with this Act and its
8	regulations with the following:
9	(i) a graphical health message;
10	(ii) a list of the harmful
11	constituents of the product;
12	(iii) the emissions of the product
13	(if any); and
14	(iv) in the case of a tobacco
15	product intended for smoking, a list of the
16	harmful constituents and their respective
17	quantities present in the smoke.
18	(6) Prescribed regulations under this Act
19	may provide that every unit packet and package
20	of tobacco sold in FSM must carry messages that
21	are in the form of, or include, pictures or
22	pictograms.
23	(7) All tobacco products imported for sale or
24	sold in FSM must carry a clear statement that
25	the product is intended or made for sale in

1	FSM.
2	(8) No manufacturer, distributor, importer,
3	or retailer of a tobacco product shall
4	distribute or supply any tobacco product in
5	contravention of subsection 2 and 3 of this
6	section.
7	(9) Any requirements arising from
8	subsections 6 and 7 do not relieve a
9	manufacturer, importer, or retailer of tobacco
10	products of other obligations or liabilities
11	arising from other requirements to warn
12	consumers of the risks of using tobacco
13	products."
14	Section 8. Title 41 of the Code of the Federated
15	States of Micronesia (Annotated), as amended, is hereby
16	further amended by inserting a new section 1207 under
17	chapter 12 to read as follows:
18	"Section 1207. Control of Tobacco Use Indoors
19	and Protection from Second-hand Smoke.
20	(1) The employer or a person in charge of a
21	private or public workplace including but not
22	limited to bars, restaurants, cafes and hotels
23	shall ensure that no person shall use, smoke,
24	or chew tobacco in any indoor part of the
25	workplace.

1	(2) For the purpose of this Act, private or
2	public work places and public places
3	include inter alia the following:
4	(a) offices and office buildings
5	including public areas, corridors, lounges,
6	eating areas, reception areas, elevators,
7	escalators, foyers, stairwells, restrooms
8	amenity areas, laundry rooms and individual
9	offices;
10	(b) health institutions;
11	(c) educational institutions of all
12	<pre>levels;</pre>
13	(d) any premises in which children are
14	cared for;
15	(e) any means of transportation used
16	for commercial, public or professional purposes
17	and used by more than one person;
18	(f) public transportation terminals;
19	(g) retail establishments including
20	<pre>shopping malls;</pre>
21	(h) cinemas;
22	(i) concert halls;
23	<u>(j) sports stadia;</u>
24	(k) bars and restaurants;
25	(1) pool and bingo halls;

1	(m) publicly owned facilities rented
2	out for events;
3	(n) any other facilities accessible to
4	the public;
5	(o) any other facilities that employ
6	paid or unpaid personnel; and
7	(p) any other facilities or areas
8	designated in regulations under this Act.
9	(3) An employer may designate a tobacco use
10	area in a workplace not less than four weeks
11	after its first year certification of
12	operation.
13	(4) An area designated under subsection
14	<u>(3):</u>
15	(a) shall be an outdoor area of the
16	workplace where no work is normally undertaken;
17	and
18	(b) shall not be located within 25
19	feet of any doorway, operable window, or air
20	intake mechanism or in a place where smoke may
21	then readily drift back into the indoor part of
22	the workplace.
23	(5) Persons responsible for premises
24	specified in section 1107 shall have a
25	continuous duty to:

1	(a) prominently post "no smoking"
2	signs as prescribed by the Department of Health
3	and Social Affairs with regard to format,
4	content, design, size, display, location, and
5	all other details;
6	(b) remove all ashtrays from all
7	indoor areas of the premises and any outdoor
8	areas where smoking is prohibited;
9	(c) supervise observance of the
10	smoking ban;
11	(d) take reasonable steps to
12	discourage and stop any person from chewing
13	and/or smoking where it is prohibited,
14	including asking the person not to smoke,
15	discontinuing service, asking the person to
16	leave the premises or public transport vehicle
17	when it is safe to do so, and contacting law
18	enforcement or other appropriate authority; and
19	(e) investigate complaints and take
20	any necessary action to ensure compliance, and
21	do so without any explicit or implicit threat
22	or act of retaliation against the complainant.
23	(6) A person who contravenes this section
24	in relation to a workplace or public place,
25	commits an offense."

1	Section 9. Title 41 of the Code of the Federated
2	States of Micronesia (Annotated), as amended, is hereby
3	further amended by inserting a new section 1208 under
4	chapter 12 to read as follows:
5	"Section 1208. Licensing and Measures to
6	Combat Smuggling
7	(1) Manufacturing of tobacco products is
8	prohibited in FSM.
9	(2) No importer, or person, partnership,
10	corporation or other entity shall conduct on
11	any premises the business of importation, of
12	tobacco products without first obtaining a
13	tobacco importer license upon payment of the
14	fee specified pursuant to this Act.
15	(3) No distributor or wholesaler, or person
16	partnership, corporation or other entity shall
17	conduct on any premises the business of
18	distributing or whole selling tobacco products
19	without first obtaining a tobacco distributor
20	or wholesaler license upon payment of the fee
21	specified pursuant to the laws and regulations
22	of the FSM or its four states where applicable.
23	(4) No retailer or person partnership,
24	corporation or other entity shall conduct on
25	any premises the business of selling in retail

tobacco products without first obtaining a
tobacco retail license upon payment of the fee
specified pursuant to the laws and regulations
of the FSM or its four states where applicable.
(5) For the purpose of this Act, the FSM
Department of Finance and Administration shall
serve as the licensing authority and shall have
the authority to prescribe the requirements
pursuant to this Act and its prescribed
regulations for the grant of new, renewal of a
license or revocation of license, and determine
the valid period of the license."
Section 10. Title 41 of the Code of the Federated
States of Micronesia (Annotated), as amended, is hereby
further amended by inserting a new section 1209 under
chapter 12 to read as follows:
"Section 1209. Testing and Reporting of
Constituents, Additives, and Certain Business
Information:
(1) Every importer, distributor, and
exporter of tobacco products shall submit to
the Department of Health and Social Affairs on
at least an annual basis, unless otherwise
prescribed, reports and returns containing the
information specified in this Act and

1	regulations under this Act.
2	(2) For the purpose of this Act, the tests
3	for the harmful constituents of brands of
4	manufactured cigarettes and other tobacco
5	products, and the respective quantities of
6	those constituents present in the smoke, every
7	importer of a tobacco product shall:
8	(a) Test all tobacco products annually
9	per brand variant at a laboratory that is a
10	part of the WHO Tobacco Laboratory Network
11	(TobLabNet) and nominated by the FSM Secretary
12	of Health and Social Affairs
13	(b) Test results shall be cleared by
14	the FSM Department of Health and Social Affairs
15	and submitted to the FSM Department of Finance
16	and Administration at the time of registration
17	or licensing in the form of the testing report
18	and return form as may be prescribed under this
19	Act or its regulation;
20	(3) Every importer or distributor of a
21	tobacco product who fails:
22	(a) to submit any return required by
23	subsection 1; or
24	(b) publish any report required by
25	subsection 2, commits an offense."

1	Section 11. Title 41 of the Code of the Federated
2	States of Micronesia (Annotated), as amended, is hereby
3	further amended by inserting a new section 1210 under
4	chapter 12 to read as follows:
5	"Section 1210. Inspection
6	(1) For the purpose of this Act, the FSM
7	Secretary of Health and Social Affairs may
8	appoint any qualified person or designate any
9	class of persons to perform the duties of
10	inspector or analyst at the FSM National
11	Government. The responsibilities of an
12	inspector shall be specified in the act of
13	appointment.
14	(2) No tobacco control inspector may be
15	assigned to duties involving any business or
16	operation or articles in which he or she, or
17	his or her parents, children or siblings, has
18	any pecuniary interest whatsoever.
19	(3) Every person authorized as an inspector
20	or analyst under subsection 1 of this section,
21	may, at any reasonable time, to ascertain
22	compliance with this Act and the regulation
23	under it, enter and inspect any of the
24	following places:
25	(a) referred to in section 7

1	subsection 2;
2	(b) where tobacco is tested, stored,
3	packaged, labeled or sold;
4	(c) where anything used in the
5	manufacture, storage, packing, promotion, sale
6	or testing of tobacco is to be found;
7	(d) where information relating to the
8	manufacture, storage, packaging, labeling,
9	promotion, sale or testing of tobacco is to be
10	found.
11	(4) Authorized inspectors and analysts
12	shall have the following powers, which no
13	person shall deny, obstruct, or hinder:
14	(a) Enter any port of entry where
15	articles subject to this chapter are being
16	received, shipped or prepared for export, and
17	examine and take samples of articles, and
18	examine anything which appears capable of being
19	used for such preparation, packaging, storage,
20	sale or conveyance;
21	(b) Detain and search any vehicle at
22	any port of entry which is conveying any
23	article subject to this chapter, and examine
24	and take samples of any such article;
25	(c) Open and inspect any package which

1	contains any article subject to this chapter;
2	(d) Examine any books, accounts,
3	documents, or other records that could contain
4	any relevant information about articles subject
5	to this chapter and make copies of them;
6	(e) Destroy or dispose of tobacco
7	products, which has been imported which is
8	decayed or putrefied or otherwise a danger to
9	the public health, with prior notice to the
10	owner;
11	(f) Call a member of the local or
12	national police force for necessary
13	assistance. Any member of the national police
14	force shall aid the inspector as required;
15	(g) Question any person to determine
16	compliance with this chapter.
17	(5) After any inspection, the tobacco
18	control inspector shall give to the owner or
19	person in charge a written report noting any
20	violation of this chapter or the regulations.
21	A copy of this report shall be given to the
22	Secretary of Health.
23	(6) Any person aggrieved by any of these
24	actions has a right to a heard in front of a
25	panel which shall be conducted according to

1	regulations promulgated by the Secretary of
2	Health and Social Affairs."
3	Section 12. Title 41 of the Code of the Federated
4	States of Micronesia (Annotated), as amended, is hereby
5	further amended by inserting a new section 1211 under
6	chapter 12 to read as follows:
7	"Section 1211. Enforcement, Offences, and
8	Penalties.
9	(1) Any person found guilty of violating
10	any provision under section 1103 of this Act
11	shall be liable for a fine of:
12	(a) in the case of an individual, not
13	less than \$500 and not more than \$5,000 for the
14	first offense, and of not less than \$1,000 and
15	not more than \$10,000 for subsequent offences;
16	and
17	(b) in the case of a manufacturer, not
18	less than \$1,000 and not more than \$10,000 for
19	the first offense, and of not less than \$2,000
20	and not more than \$20,000 for subsequent
21	offences.
22	(2) Any person found guilty of violating
23	any provision under section 1104 of this Act
24	shall be liable for a fine of:
25	(a) in the case of an individual, not

1	less than \$500 and not more than \$5,000 for the
2	first offence, and of not less than \$1,000 and
3	not more than \$10,000 for subsequent offences;
4	and
5	(b) in the case of a manufacturer, not
6	less than \$1,000 and not more than \$10,000 for
7	the first offence, and of not less than \$2,000
8	and not more than \$20,000 for subsequent
9	offences.
10	(3) Any person found guilty of violating
11	any provision under section 1105 of this Act
12	shall be liable for a fine of:
13	(a) in the case of an individual, not
14	less than \$500 and not more than \$5,000 for the
15	first offence, and of not less than \$1,000 and
16	not more than \$10,000 for subsequent offences;
17	and
18	(b) in the case of a manufacturer, not
19	less than \$1,000 and not more than \$10,000 for
20	the first offence, and of not less than \$2,000
21	and not more than \$20,000 for subsequent
22	offences.
23	(4) Any person found guilty of violating
24	any provision under section 1106 of this Act
25	shall be liable for a fine of:

1	(a) in the case of an individual, not
2	less than \$500 and not more than \$5,000 for the
3	first offence, and of not less than \$1,000 and
4	not more than \$10,000 for subsequent offences;
5	(b) in the case of the proprietor of a
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6	retail establishment, not less than \$1,000 and
7	not more than \$10,000 for the first offence,
8	and of not less than \$2,000 and nor more than
9	\$20,000 for subsequent offences; and
10	(c) in the case of a manufacturer, not
11	less than \$1,500 and not more than \$10,000 for
12	the first offence, and of not less than \$2,500
13	and not more than \$20,000 for subsequent
14	offences.
15	(5) Any proprietor, owner or manager of any
16	premises listed under section 1106 of this Act
17	found guilty of failing to enforce the smoke-
18	free policy applicable to the facility under
19	his or her responsibility, including the
20	posting of prescribed signs and ensuring that
21	any designated smoking areas meet the
22	requirements of the Act and its regulations,
23	shall be liable for a fine of not less than
24	\$500 and not more than \$5,000 for the first
25	offence, and of not less than \$1,000 and not

1	more than \$10,000 for subsequent offences.
2	(6) Any person found guilty of smoking in a
3	place or area where smoking is prohibited under
4	section 1106 of this Act and Title 41, Section
5	801 shall be liable for a fine of not less than
6	\$500 and not more than \$1,000 for the first
7	offence, and of not less than \$1,000 and not
8	more than \$2,500 for subsequent offences.
9	(7) Any person found guilty of violating
10	any provision under section 1107 and 1108 of
11	this Act shall be liable for a fine of:
12	(a) in the case of an individual, not
13	less than \$2,500 and not more than \$10,000 for
14	the first offence, and of not less than \$5,000
15	and not more than \$20,000 for the subsequent
16	offences;
17	(b) in the case of a proprietor of a
18	retail establishment, not less than \$3,000 and
19	not more than \$10,000 for the first offence,
20	and of not less than \$6,000 and not more than
21	\$20,000 for the subsequent offences;
22	(c) in the case of a wholesale
23	distributor, not less than \$3,500 and not more
24	than \$10,000 for the first offence, and of not
25	less than \$7,000 and not more than \$20,000 for

subsequent offences;
(d) in the case of a manufacturer, not
less than \$4,000 and not more than \$10,000 for
the first offence, and of not less than \$8,000
and not more than \$20,000 for subsequent
offences;
(8) In addition to any fines imposed, any
person found guilty of violating any provision
under section 1709 of this Act shall be liable
for a penalty equivalent to the proceeds from
the distribution of illegal tobacco products as
well as taxes and duties owed on those
products.
(9) Nothing in this Act shall preclude the
criminal enforcement of its provisions in a
Court of competent jurisdiction.
(10) Where a person is found guilty of an
offence under any section of this Act other
than section 1709, the Court may impose an
additional fine in addition to any other
penalty, following an application by the
prosecuting party appended to the statement of
offence, equal to the amount of monetary
benefit gained by the person as a result of the
offence, even if the maximum fine is imposed

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1
               under another provision.
 2
                 (11) A person who commits or continues an
 3
               offence under this Act on more than one day is
 4
               liable to be convicted for a separate offence
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               for each day on which the offence is committed
 6
               or continued.
 7
                 (12) Any person found to have violated any
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               requirement under this Act or implementing
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               regulations may be ordered to pay the
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               reasonable costs associated with any
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               inspection, investigation, and enforcement
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               action brought about by the non-compliance."
        Section 13. This act shall become law upon approval
13
14 by the President of the Federated States of Micronesia or
15 upon its becoming law without such approval.
16
17 Date: 2/13/16
                         Introduced by: /s/ Florencio S. Harper
                                             Florencio S. Harper
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                                                 (by request)
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